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**Exhibit R-2, RDT&E Budget Item Justification:** PB 2022 Air Force **Date:** May 2021

<b>Appropriation/Budget Activity</b> 3600: <i>Research, Development, Test &amp; Evaluation, Air Force I BA 6: RDT&amp;E Management Support</i>	<b>R-1 Program Element (Number/Name)</b> PE 0606017F / <i>Requirements Analysis and Maturation</i>
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COST (\$ in Millions)	Prior Years	FY 2020	FY 2021	FY 2022 Base	FY 2022 OCO	FY 2022 Total	FY 2023	FY 2024	FY 2025	FY 2026	Cost To Complete	Total Cost
Total Program Element	-	81.734	68.256	85.799	0.000	85.799	-	-	-	-	-	-
666157: <i>Development Planning</i>	-	35.533	12.049	12.804	0.000	12.804	-	-	-	-	-	-
666158: <i>INTEGRATED SIMULATION AND ANALYSIS</i>	-	46.201	56.207	72.995	0.000	72.995	-	-	-	-	-	-

**Note**

This program, BA 6, PE 0606017F, project 666158, Common Synthetic Training Environment, is a new start.

**A. Mission Description and Budget Item Justification**

The Requirements Analysis and Maturation (RAM) program funds development planning (DP) to include early systems engineering and integrated simulation and analysis. These activities include requirements analysis, capability decomposition and trade space characterization, concept development (joint and cross-Service, family of systems, system of systems, air, space, and cyber) and architecture design, cost analysis, modeling and simulation of representative or prototype systems, model validation, analytical tool development, and focused capability risk reduction. Outcomes of development planning activities include: technologically informed requirements; mature concepts that are technically feasible, operationally relevant, and militarily useful; and recommendations for science and technology (S&T) investment to reduce technical risks. Development planning activities provide the Doctrine, Organization, Training, Materiel, Leadership and Education, Personnel, Facilities, and Policy (DOTMLPF-P) analytic basis for cost and capability trades driving non-materiel and/or materiel solutions. Early-phase systems engineering and technical planning activities funded by this program provide the foundation for informed investment decisions leading to successful acquisition programs. Development planning efforts arise from engagements with industry and academia, from intersections of technology improvements with Air Force missions, from emerging operational requirements, and from vetted future-fight concepts.

This program element may include necessary civilian pay expenses required to manage, execute, and deliver Requirements Analysis and Maturation capability. The use of such programs funds would be in addition to the civilian pay expenses budgeted in program element 0605831F.

In FY20 \$0.256 million was expended and in FY21 \$0.996 million is estimated to be expended for civilian pay expenses in this program element.

This program is in Budget Activity 6, RDT&E Management Support because this budget activity includes research, development, test and evaluation efforts and funds to sustain and/or modernize the installations or operations required for general research, development, test and evaluation.

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<b>B. Program Change Summary (\$ in Millions)</b>	<b>FY 2020</b>	<b>FY 2021</b>	<b>FY 2022 Base</b>	<b>FY 2022 OCO</b>	<b>FY 2022 Total</b>
Previous President's Budget	86.715	63.381	58.847	0.000	58.847
Current President's Budget	81.734	68.256	85.799	0.000	85.799
Total Adjustments	-4.981	4.875	26.952	0.000	26.952
• Congressional General Reductions	0.000	0.000			
• Congressional Directed Reductions	0.000	0.000			
• Congressional Rescissions	0.000	0.000			
• Congressional Adds	0.000	5.000			
• Congressional Directed Transfers	0.000	0.000			
• Reprogrammings	0.000	0.000			
• SBIR/STTR Transfer	-2.781	0.000			
• Other Adjustments	-2.200	-0.125	26.952	0.000	26.952

**Congressional Add Details (\$ in Millions, and Includes General Reductions)**

**Project: 666157: *Development Planning***

Congressional Add: *Program Increase - Nuclear Modernization Analytics*

Congressional Add: *Program Increase - Nuclear Deterrence Research*

Congressional Add: *Unfunded Requirement - Development Planning*

Congressional Add Subtotals for Project: 666157

**Project: 666158: *INTEGRATED SIMULATION AND ANALYSIS***

Congressional Add: *Unfunded Requirement - Integrated Simulation and Analysis*

Congressional Add: *Program Increase - Nuclear Modernization Analytics*

Congressional Add Subtotals for Project: 666158

Congressional Add Totals for all Projects

	<b>FY 2020</b>	<b>FY 2021</b>
	7.713	0.000
	9.641	-
	1.928	-
	19.282	0.000
	3.857	-
	-	5.000
	3.857	5.000
	23.139	5.000

**Change Summary Explanation**

FY 2022 funding increased compared to FY 2021 by \$26.952 million. Funding increased due to the addition of Common Synthetic Training Environment effort.

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**Exhibit R-2A, RDT&E Project Justification:** PB 2022 Air Force **Date:** May 2021

<b>Appropriation/Budget Activity</b> 3600 / 6					<b>R-1 Program Element (Number/Name)</b> PE 0606017F / <i>Requirements Analysis and Maturation</i>				<b>Project (Number/Name)</b> 666157 / <i>Development Planning</i>			
COST (\$ in Millions)	Prior Years	FY 2020	FY 2021	FY 2022 Base	FY 2022 OCO	FY 2022 Total	FY 2023	FY 2024	FY 2025	FY 2026	Cost To Complete	Total Cost
666157: <i>Development Planning</i>	-	35.533	12.049	12.804	0.000	12.804	-	-	-	-	-	-
Quantity of RDT&E Articles	-	-	-	-	-	-	-	-	-	-		

**A. Mission Description and Budget Item Justification**

The Development Planning (DP) project funds activities that analyze Air Force capability needs and requirements to identify potential shortfalls and opportunities; formulate candidate concepts and solution options addressing identified capability needs and shortfalls; obtain specific evidence to confirm and refute capability bounds; and conduct coordinated early systems engineering to derive key capability trades, technology needs, and cost and schedule implications. Emphasis is placed on activities informing strategic planning and operational experimentation, analyzing multi-domain capabilities that look first at non-materiel solutions before generating materiel needs and requirements.

This program element may include necessary civilian pay expenses required to manage, execute, and deliver Requirements Analysis and Maturation capability. The use of such programs funds would be in addition to the civilian pay expenses budgeted in program element 0605831F.

In FY 2019 \$0.000 million and in FY 2020 \$0.000 million was expended for civilian pay expenses in this project.

**B. Accomplishments/Planned Programs (\$ in Millions)**

	FY 2020	FY 2021	FY 2022
<b>Title:</b> Future Capability Analyses	5.123	4.173	5.144
<b>Description:</b> Conduct capability analyses that decompose long-term warfighter capability goals and requirements into pertinent materiel and non-materiel elements. Identify opportunities and potential shortfalls between planned investments and long-term capability needs. Engage technology base and test communities to inform capability employment and constraints. Reduce analytical uncertainties through focused investments yielding specific capability information.			
<b>FY 2021 Plans:</b> Based on the Air Force Futures-developed Air Force future force design, continue to assess enduring and future Air Force capability challenges and emerging opportunities that could lead to new warfighting concepts as identified by Air Force cross functional teams. Develop advanced concept studies and analyses, and derive operational and technology needs required to realize future solutions to warfighter capability needs.			
<b>FY 2022 Plans:</b> Continue to assess capabilities derived from future Air Force constructs, collaborating within and across Service analysis organizations as subject-matter expertise requires. Develop analytically informed warfighter capability regimes and derive tailored			

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<b>Appropriation/Budget Activity</b> 3600 / 6	<b>R-1 Program Element (Number/Name)</b> PE 0606017F / <i>Requirements Analysis and Maturation</i>	<b>Project (Number/Name)</b> 666157 / <i>Development Planning</i>		
<b>B. Accomplishments/Planned Programs (\$ in Millions)</b>		<b>FY 2020</b>	<b>FY 2021</b>	<b>FY 2022</b>
<p>technology contributions. Aggregate capability elements into coarsely defined capability concepts and concepts of employment consistent with projections of Air Force missions and force mixes.</p> <p><b>FY 2021 to FY 2022 Increase/Decrease Statement:</b> FY 2022 funding increased compared to FY 2021 by \$0.971 million. Funding increased due to emphasis on Air Force future-fight missions and accompanying long-term base defense capability requirements.</p>				
<p><b>Title:</b> Concept Development</p> <p><b>Description:</b> Develop operationally consistent and technologically informed capability concepts delivering military utility and informing strategic investment decisions. Validate materiel and non-materiel capability elements through rigorous problem decomposition, engagement with warfighters and with industry, and access to operationally relevant evidence. Discern critical dependencies among capability concept elements, including operational mission assets and technology investments. Distinguish developmental capability concept elements from materiel and non-materiel elements currently available. Develop capability-tailored measures of performance and measures of effectiveness. Identify key drivers for technical risk, cost risk, and schedule risk. Verify suitability of analysis baseline for capabilities being investigated, communicating limitations to stakeholders and proposing mitigation strategies as appropriate. Revisit previously developed capability concepts as needed, update concept elements and operational employment to reflect emerging mission needs and maturing technology alternatives.</p> <p><b>FY 2021 Plans:</b> Develop advanced concept studies and analyses, and derive operational and technology needs required to realize future solutions to warfighter capability needs.</p> <p><b>FY 2022 Plans:</b> Continue to develop advanced concepts informing solutions to emerging near-term and anticipated long-term warfighter capability needs. Partner within and across Services as required to inform and hone capability desires. Augment ongoing modeling, development, and/or test activities to acquire key evidence, validate key assumptions, and validate and refine models.</p> <p><b>FY 2021 to FY 2022 Increase/Decrease Statement:</b> FY 2022 funding increased compared to FY 2021 by \$0.926 million. Funding increased due to emphasis on acquisition-path capability concepts instantiating long-term Air Force base defense capabilities.</p>		4.903	3.854	4.780
<p><b>Title:</b> Capability Development Strategies</p> <p><b>Description:</b> Conduct strategic planning activities that translate capability concepts into candidate courses of action suitable for informing future acquisition and future research and development. Identify critical decisions, milestones, and operational employment factors influencing capability courses of action. Identify technology alternatives, potential materiel/non-materiel mixes, and order-of-magnitude cost estimates within candidate courses of action. Develop recommendations for materiel and</p>		6.225	4.022	2.880

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<b>B. Accomplishments/Planned Programs (\$ in Millions)</b>	FY 2020	FY 2021	FY 2022
<p>non-materiel investments providing key capability enablers. Develop capability risk mitigation approaches and conduct focused risk reduction. Refine capability cost and schedule drivers as additional information is obtained. Estimate system-of-system, system, sub-system, component, and/or contributing technology performance needed to achieve warfighter-driven thresholds on capability performance and effectiveness. Develop recommendations for time-phased and performance-gated capability delivery, including incremental system and sub-system capabilities where appropriate.</p> <p><b>FY 2021 Plans:</b> Continue to perform pre-systems acquisition planning activities, including concept refinement, cost estimates, acquisition courses of action, and acquisition milestone documentation.</p> <p><b>FY 2022 Plans:</b> Continue to perform pre-systems acquisition planning activities. Continue to develop capability concepts into high-level initial designs supporting dependency analysis, performance estimation, risk identification, and additional concept refinement. Develop prioritized recommendations for science and technology investments in the critical path of key capability enablers.</p> <p><b>FY 2021 to FY 2022 Increase/Decrease Statement:</b> FY 2022 funding decreased compared to FY 2021 by \$1.142 million. Funding decreased due to deferring base-defense acquisition roadmaps until required up-front analysis and concept development has progressed further.</p>			
<b>Accomplishments/Planned Programs Subtotals</b>	16.251	12.049	12.804

	FY 2020	FY 2021
<b>Congressional Add:</b> Program Increase - Nuclear Modernization Analytics	7.713	0.000
<b>FY 2020 Accomplishments:</b> Conduct Congressionally-directed efforts		
<b>FY 2021 Plans:</b> Conduct Congressionally-directed efforts		
<b>Congressional Add:</b> Program Increase - Nuclear Deterrence Research	9.641	-
<b>FY 2020 Accomplishments:</b> Conduct Congressionally-directed efforts		
<b>Congressional Add:</b> Unfunded Requirement - Development Planning	1.928	-
<b>FY 2020 Accomplishments:</b> Conduct Congressionally-directed efforts		
<b>Congressional Adds Subtotals</b>	19.282	0.000

**C. Other Program Funding Summary (\$ in Millions)**  
N/A

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<b>Appropriation/Budget Activity</b> 3600 / 6	<b>R-1 Program Element (Number/Name)</b> PE 0606017F / <i>Requirements Analysis and Maturation</i>	<b>Project (Number/Name)</b> 666157 / <i>Development Planning</i>

**C. Other Program Funding Summary (\$ in Millions)**

**Remarks**

**D. Acquisition Strategy**  
N/A

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<b>Exhibit R-2A, RDT&amp;E Project Justification:</b> PB 2022 Air Force										<b>Date:</b> May 2021		
<b>Appropriation/Budget Activity</b> 3600 / 6					<b>R-1 Program Element (Number/Name)</b> PE 0606017F / <i>Requirements Analysis and Maturation</i>				<b>Project (Number/Name)</b> 666158 / <i>INTEGRATED SIMULATION AND ANALYSIS</i>			
<b>COST (\$ in Millions)</b>	<b>Prior Years</b>	<b>FY 2020</b>	<b>FY 2021</b>	<b>FY 2022 Base</b>	<b>FY 2022 OCO</b>	<b>FY 2022 Total</b>	<b>FY 2023</b>	<b>FY 2024</b>	<b>FY 2025</b>	<b>FY 2026</b>	<b>Cost To Complete</b>	<b>Total Cost</b>
666158: <i>INTEGRATED SIMULATION AND ANALYSIS</i>	-	46.201	56.207	72.995	0.000	72.995	-	-	-	-	-	-
Quantity of RDT&E Articles	-	-	-	-	-	-	-	-	-	-		

**Note**

This program, BA 6, PE 0606017F, project 666158, Common Synthetic Training Environment, is a new start.

**A. Mission Description and Budget Item Justification**

The Integrated Simulation and Analysis project provides a collaborative cross-organizational, multi-domain, holistic enterprise system-of-systems perspective in synthetic environments for modeling, simulation, analysis, and experimentation of systems, systems-of-systems, and concepts under assessment while enabling exploration of innovative materiel and non-materiel alternatives. This effort accomplishes system performance representations/models, environments, architectures, data, and tools that underpin variable fidelity, stand-alone, interactive, and distributed simulations; and virtual prototyping using an adaptive ecosystem comprised of organizations and capabilities aligned with purpose and linkages to Model Based Systems Engineering processes. Integrated Simulation and Analysis combines real-time and constructive simulations, operators-in-the-loop, experimental and operational software and hardware engineered in synthesized environments to conduct rapid air, space, cyber, and multi-domain warfighting capabilities assessments in support of development planning, experimentation, developmental and operational testing, and training requirements.

This program element may include necessary civilian pay expenses required to manage, execute, and deliver Requirements Analysis and Maturation capability. The use of such programs funds would be in addition to the civilian pay expenses budgeted in program element 0605831F.

In FY 2020 \$0.256 million was expended and in FY 2021 \$0.996 million is estimated to be expended for civilian pay expenses in this program element.

**B. Accomplishments/Planned Programs (\$ in Millions)**

	<b>FY 2020</b>	<b>FY 2021</b>	<b>FY 2022</b>
<b>Title:</b> Modeling, Simulation, Analysis, and Experimentation Ecosystem	15.977	17.334	17.685
<b>Description:</b> Develop enterprise capable, cross-domain system-of-systems modeling, simulation, and analysis capabilities to support development planning, capabilities assessment, and acquisition decisions.			
<b>FY 2021 Plans:</b> Continue to reconfigure and mature a modeling, simulation and analysis infrastructure to include models/tool sets, data management/exchange mechanisms, analytic cadre, organizational relationships and analytical methods to provide integrated simulation capabilities with variable levels of fidelity and realistic representation of battlespace environments. Provide a core set of composable models and a common suite of cross-domain, reusable frameworks at the engineering, engagement, mission,			

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<b>B. Accomplishments/Planned Programs (\$ in Millions)</b>		<b>FY 2020</b>	<b>FY 2021</b>	<b>FY 2022</b>
<p>campaign, and Air Force enterprise system-of-system levels that can be used to support robust development planning and experimentation for high-priority capability gaps, needs, exploration and warfighting challenges identified by Air Force leadership.</p> <p><b>FY 2022 Plans:</b> Continue to evolve a modeling, simulation and analysis infrastructure containing extensive software models and software tools consistent with Air Force and Joint enterprise needs, including digital engineering and model-based systems engineering. Continue to enable Modeling and Simulation powered wargaming, support secure data management and sharing, maintain a skilled cadre of analysts, and develop advanced analytical methods required for tailored fidelity of battlespace environments. Continue to make available and enhance composable models and common frameworks that can be used to support robust development planning and experimentation for Air Force leadership.</p> <p><b>FY 2021 to FY 2022 Increase/Decrease Statement:</b> FY 2022 increased by 0.351 million compared to 2021. Increase is described in plans above.</p>				
<p><b>Title:</b> Common Synthetic Training Environment</p> <p><b>Description:</b> Develop a Government-owned synthetic training capability suitable for distributed training scenarios in a single shared environment across multiple warfighting and security domains. This effort is required to address capability gaps highlighted in the Joint Tactical Air Analysis of Alternatives study, to include systemic deficiencies for both live and synthetic training and an expanding gap between warfighter needs and training infrastructure capabilities.</p> <p>This program element may include necessary emergent or unanticipated civilian pay expenses required to manage, execute, and deliver Requirements Analysis and Maturation for emergent or unanticipated weapon system capability. The use of such program funds would be in addition to the civilian pay expenses budgeted in program element 0605831F.</p> <p><b>FY 2021 Plans:</b> N/A</p> <p><b>FY 2022 Plans:</b> Initiate activities in FY 2022 include commencement of programmatic efforts for the overall Common Synthetic Training Environment project; funding a Common Synthetic Training Environment consortium with approximately 8 to 10 vendors; funding prototype/pathfinder efforts that lay the foundation for Multi-Level Security networks, solve latency issues, and build an enduring high fidelity environment; awarding contracts for the environment and Multi-Level Security network development.</p> <p><b>FY 2021 to FY 2022 Increase/Decrease Statement:</b></p>		0.000	0.000	27.829

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<b>B. Accomplishments/Planned Programs (\$ in Millions)</b>		<b>FY 2020</b>	<b>FY 2021</b>	<b>FY 2022</b>
FY 2022 funding increased compared to FY 2021 by \$27.829 million due to initiation of the Common Synthetic Training Environment effort.				
<p><b>Title:</b> Joint Simulation Environment (JSE)</p> <p><b>Description:</b> Develops a government-owned and operated modeling and simulation capability that enables multi-platform, multi-domain integration and interoperability. This capability is required to support developmental and operational testing, tactics development, and advanced training for 5th-generation platforms and other future capabilities, critical for force development.</p> <p>This program element may include necessary emergent or unanticipated civilian pay expenses required to manage, execute, and deliver Requirements Analysis and Maturation for emergent or unanticipated weapon system capability. The use of such program funds would be in addition to the civilian pay expenses budgeted in program element 0605831F.</p> <p><b>FY 2021 Plans:</b> Continue prototyping and integration of critical JSE components into the baseline encompassing Air Force requirements linking 4th-, 5th-, and 6th-generation systems into a robust environment suitable for test, advanced training, and experimentation. Integrate additional modeling capabilities for electronic warfare, weapons, and space into the baseline to enable integrated testing in a simulated environment.</p> <p><b>FY 2022 Plans:</b> Continue prototyping and integration of critical JSE components into a robust software environment for test, advanced training, and experimentation. Continue to integrate additional modeling capabilities for electronic warfare, weapons, and space into the baseline.</p> <p><b>FY 2021 to FY 2022 Increase/Decrease Statement:</b> FY 2022 funding decreased compared to FY 2021 by \$6.381 million. Funding decrease due to projected completion of Fighter Development and World Wide Data Base efforts.</p>		23.226	30.384	24.003
<p><b>Title:</b> Simulation and Analysis Facility Support</p> <p><b>Description:</b> Develops real-time, high-fidelity, live-virtual-constructive modeling, simulation, and analysis capability to evaluate network-enabled warfighting capabilities, strategies, concepts of operation, tactics, emerging technologies, and human system interfaces to support and enable acquisition, test, and training.</p> <p>This program element may include necessary emergent or unanticipated civilian pay expenses required to manage, execute, and deliver Requirements Analysis and Maturation for emergent or unanticipated weapon system capability. The use of such program funds would be in addition to the civilian pay expenses budgeted in program element 0605831F.</p>		3.141	3.489	3.478

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<b>B. Accomplishments/Planned Programs (\$ in Millions)</b>	<b>FY 2020</b>	<b>FY 2021</b>	<b>FY 2022</b>
<p><b><i>FY 2021 Plans:</i></b> Continue to develop upgrades and integrated processes, tools, simulation environments, and capabilities to support live-virtual-constructive modeling, simulation, and analysis with a focus on cross-domain and multi-level security infrastructures as multi-domain operations force multipliers to support analysis, assessment, and experimentation, as well as operational test and training infrastructures.</p> <p><b><i>FY 2022 Plans:</i></b> Continue to upgrade and develop integrated processes, tools, simulation environments, and capabilities to support live-virtual-constructive modeling, simulation, and analysis focusing on cross-domain and multi-level security infrastructures supporting analysis, assessment, experimentation, and operational test and training infrastructures.</p> <p><b><i>FY 2021 to FY 2022 Increase/Decrease Statement:</i></b> FY 2022 decreased by 0.011 million compared to FY 2021. Decrease described in the plans above.</p>			
<b>Accomplishments/Planned Programs Subtotals</b>	42.344	51.207	72.995

	<b>FY 2020</b>	<b>FY 2021</b>
<b><i>Congressional Add:</i></b> Unfunded Requirement - Integrated Simulation and Analysis	3.857	-
<b><i>FY 2020 Accomplishments:</i></b> Conduct Congressionally-directed efforts		
<b><i>Congressional Add:</i></b> Program Increase - Nuclear Modernization Analytics	-	5.000
<b><i>FY 2021 Plans:</i></b> Conduct Congressionally-directed efforts - executed in Project 666157 Development Planning		
<b>Congressional Adds Subtotals</b>	3.857	5.000

**C. Other Program Funding Summary (\$ in Millions)**

N/A

**Remarks**

**D. Acquisition Strategy**

N/A